

# BUILDING LAND IN COASTAL LOUISIANA:

Expert Recommendations  
for Operating a Successful  
Sediment Diversion that  
Balances Ecosystem and  
Community Needs

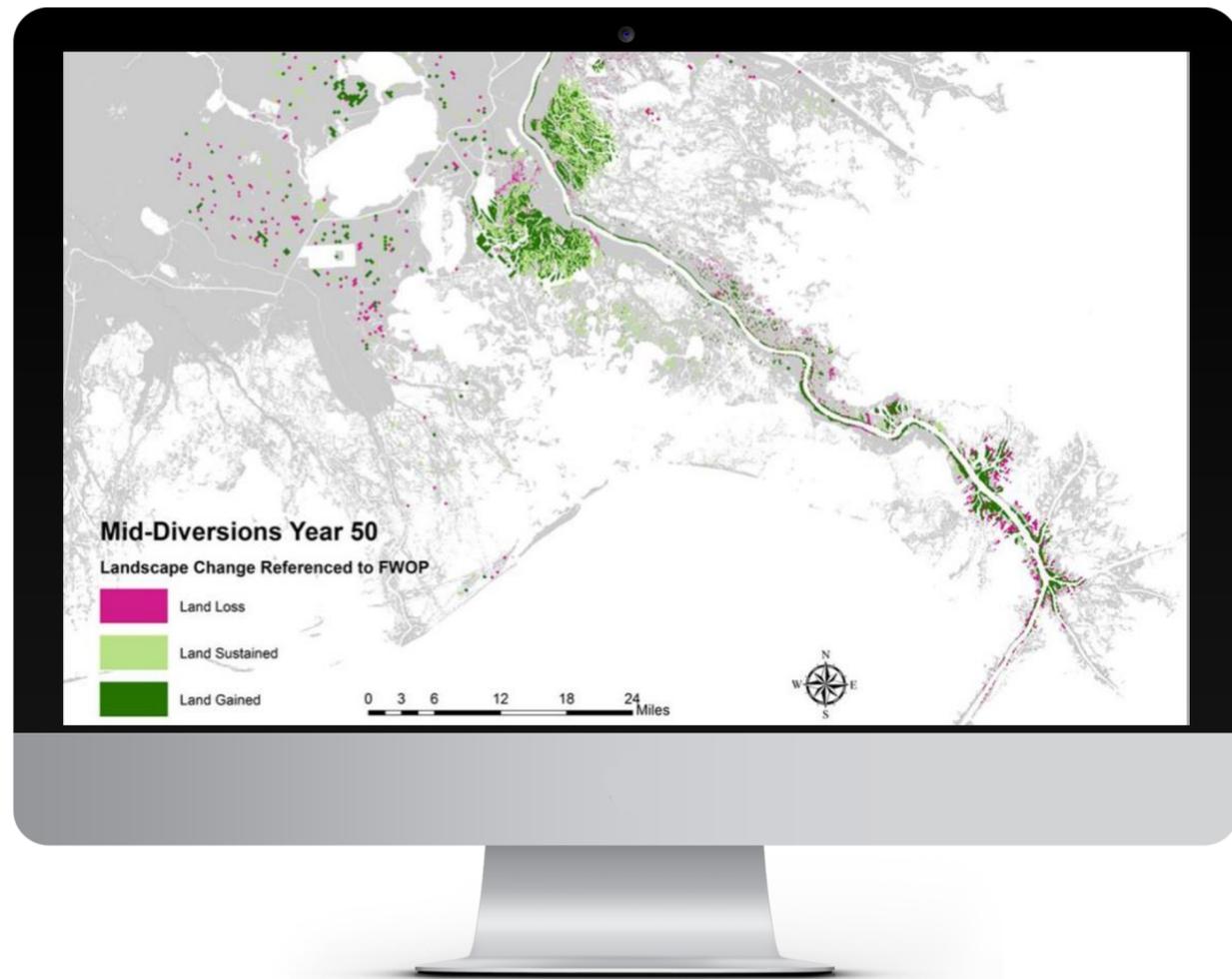


GETTY IMAGES

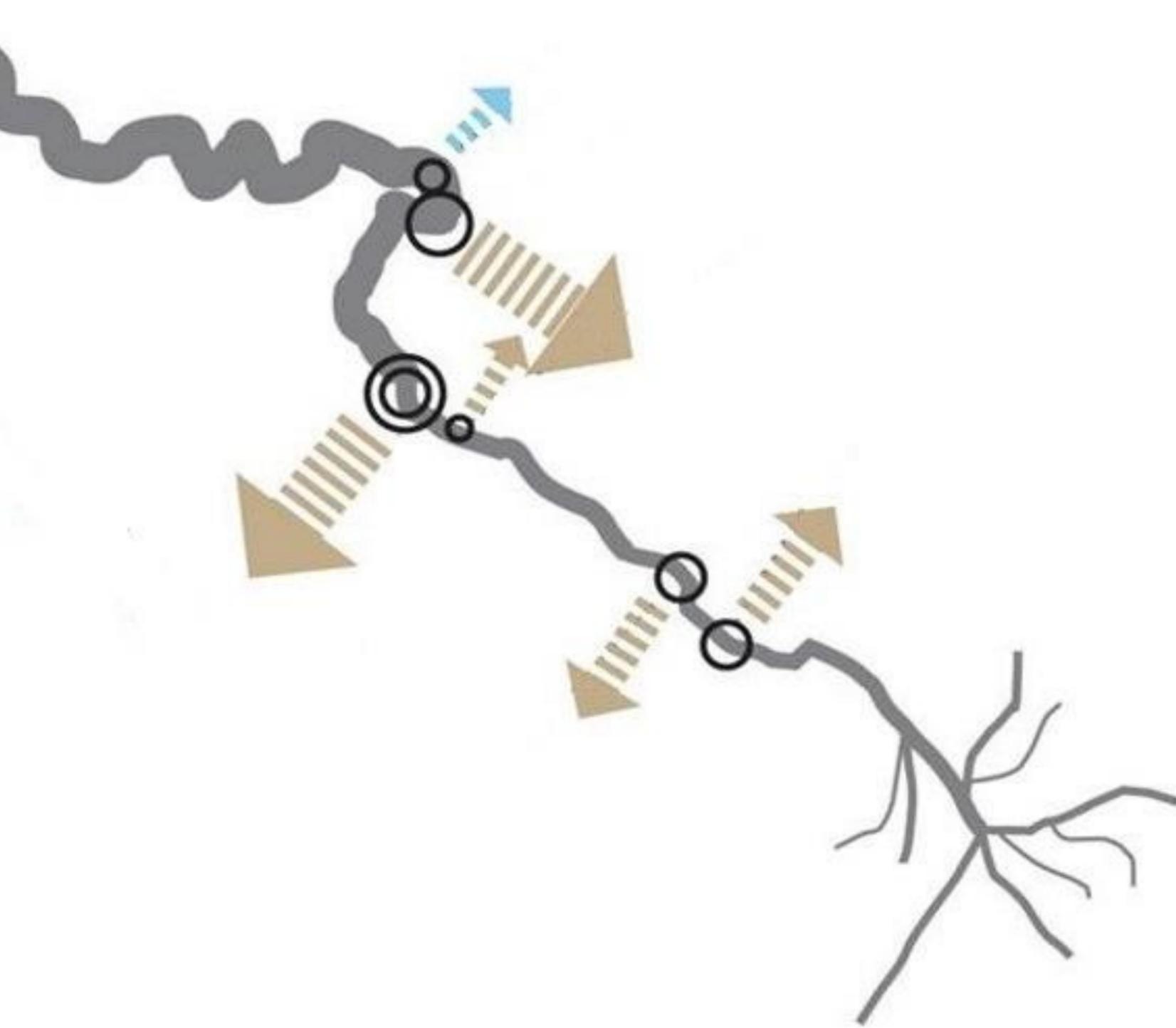
# OPERATION IN MODELING

## STANDARDIZED AND SIMPLIFIED

- Provides consistency in analysis to optimize a single planning question (i.e., which location is best to capture sediment)
- Reduces computation time and costs
- Easier to determine cause and effect of predicted outcomes across multiple diversion locations, sizes and structure types
- Allows for easy comparison between multiple alternatives and over spatial and temporal scales



Typical modeling operations are based solely on the flow of the Mississippi River, with an open/close threshold of 600,000 cfs.



**21%**

**Full Capacity**

In first 20 years, a 50,000 cfs diversion is operated at full capacity 21% of the time.

**73%**

**Greater than 10,000 cfs**

By operating at 8% of the river flow for maintenance, flows exceeded 10,000 cfs 73% of the time.

**0.1%**

**Closed**

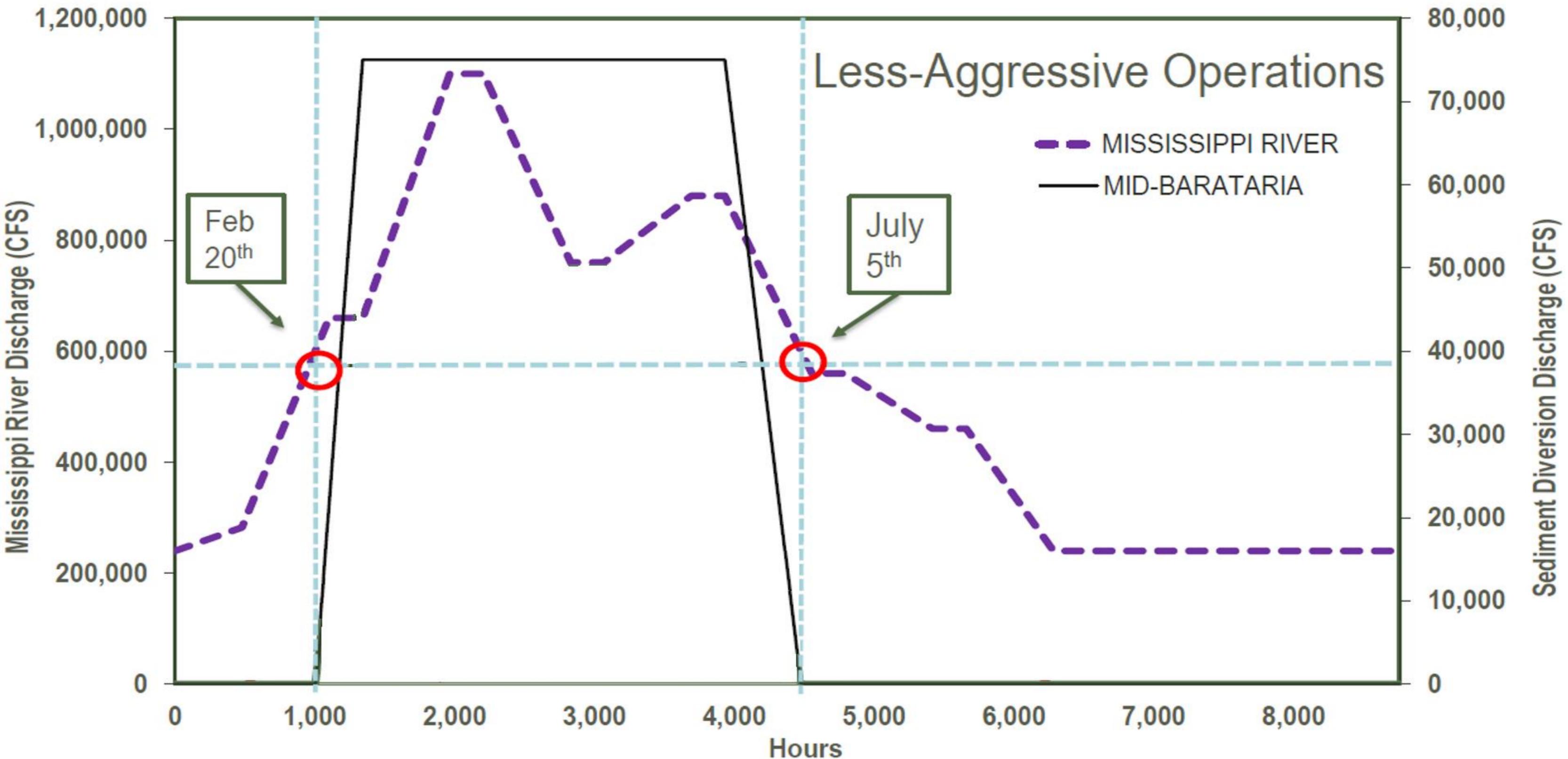
The diversion was completely shut off (flow = 0 cfs) for only 2 months in a 20-year period.

**2012 COASTAL  
MASTER PLAN**

River Flow	Diversion Flow
>600,000 cfs	50,000 cfs
200,000 cfs to 600,000 cfs	8% of the river flow*
<200,000 cfs	0 cfs

\*note: The 8% of river maintenance flow has been dropped for the 2017 CMP

# MRHDM STUDY OPERATIONS





## CONCERNS WITH CURRENT MODELING OPERATION STRATEGIES

- Can result in unrealistic operations
- Can overestimate effects to wetlands, vegetation, water levels, wildlife and fisheries, water quality and communities
- Likely to result in detrimental impacts to wetlands that are not fully accounted for in the modeling approach
- Does not optimize operations for land-building while considering other ecosystem needs as secondary goals or objectives

# WORKING GROUP PURPOSE

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The purpose of the Sediment Diversion Operations Expert Working Group (WG) is to explore, debate, discuss and document the complex environmental, social, economic and policy issues involved with the operation of a sediment diversion.



The WG does not attempt to define the details of the Operation Plan, but instead provide recommendations on strategies and options to explore and research, monitoring to be conducted, decision-making structures to be implemented and steps to engage stakeholders in the development of an Operation Plan.

# CORE MEMBERS



James Cowan, Jr.  
*Fisheries*  
Louisiana State University



Dubravko Justic  
*Oceanography and Hydrology*  
Louisiana State University



Rex Caffey  
*Natural Resource Economics & Policy*  
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*Social Sciences*  
University of New Orleans  
Lowlander Center



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*Oysters and Shellfish*  
Nicholls State University



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*Wildlife and Fisheries*  
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Robert Twilley  
*Estuarine Ecology*  
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John White  
*Biogeochemistry*  
Louisiana State University



James Wilkins  
*Natural Resource Law & Policy*  
Louisiana State University



Jenneke Visser  
*Vegetation*  
University of Louisiana at Lafayette

# METHODOLOGY

*Operations for Modeling is Not Operations for the Real World*

## CORE MEMBERS

The Working Group is comprised of **12 interdisciplinary core members** with intimate knowledge of the Mississippi River Delta

## GUEST EXPERTS

**42 guest experts**, selected by the core members, participated in meetings particular to their expertise.

## MEETINGS

An all-day meeting was held **every month for 8 months** (from Sept 2015 through April 2016). Each meeting focused on a key topic of importance to operating a sediment diversion.

## CASE STUDY

The **Mid-Barataria Sediment Diversion** was used as a case study since it was the first diversion to begin the engineering and design phase. We assumed that the diversion was going to be constructed.

## DELIVERABLES

A **final recommendation report** will be finalized and submitted to the CPRA and the USACE. In addition, a **peer-review manuscript** and **public outreach materials** are being developed

12

42

8



# MEETINGS

September 2015 – April 2016



## STATE OF THE KNOWLEDGE

What do we know about diversion outcomes?  
What relationships do we understand?  
What lessons have we learned from other examples?



## DATA GAPS AND MONITORING

What do we not know?  
How should we address key uncertainties?  
What is needed to set up an effective adaptive management program?

04.13.16  
**GOVERNANCE, LEGAL & STAKEHOLDERS**

03.14.16  
**OPERATION STRATEGIES**

02.17.16  
**COMMUNITIES & SOCIO-ECONOMICS**

01.13.16  
**FISH & WILDLIFE**

12.14.15  
**WETLAND HEALTH**

11.20.15  
**WATER QUALITY**

10.16.15  
**BASIN GEOLOGY AND LAND-BUILDING**

09.16.15  
**RIVER HYDRODYNAMICS AND SEDIMENT**



## OPTIMIZED BY PARAMETER

Considered each parameter as the only objective with no other constraints to determine the optimal operation strategy of a diversion to maximize that topic.



## INTEGRATING STRATEGIES

After each topic (and their specific parameters) were discussed, the WG identified consistencies and conflicts in the various operations strategies.

The image is a collage of three nature photographs. The leftmost photo shows a wide, flat marsh landscape with green vegetation and a body of water under a clear sky. The middle photo shows a white egret standing on a sandy bank next to a large tree trunk in a swampy area. The rightmost photo shows a crocodile's head and eye above the surface of rippling water.

# RECOMMENDATIONS

# GOALS AND OBJECTIVES

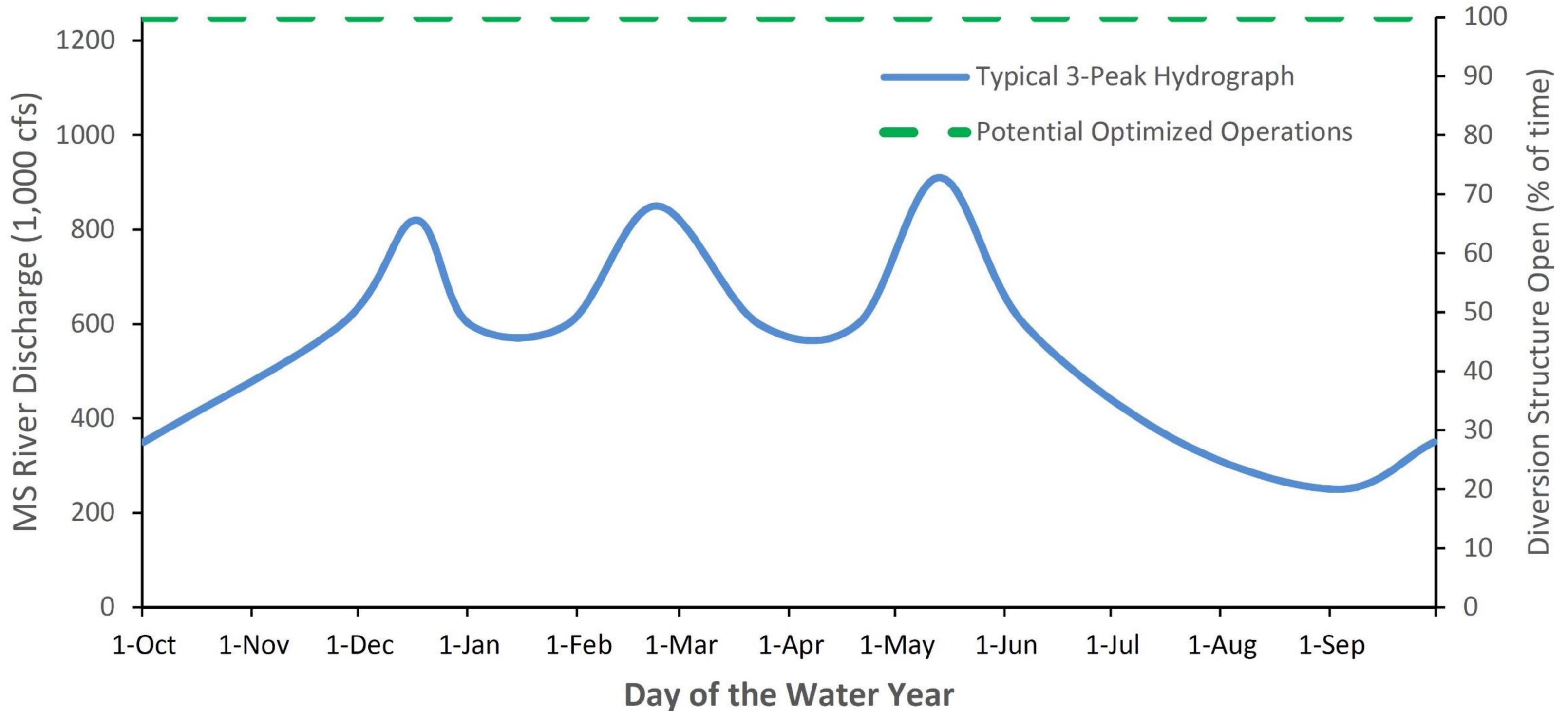
***Building and sustaining land should always remain as the primary goal of operating a **sediment diversion**, although other primary or secondary goals or objectives should be developed.***



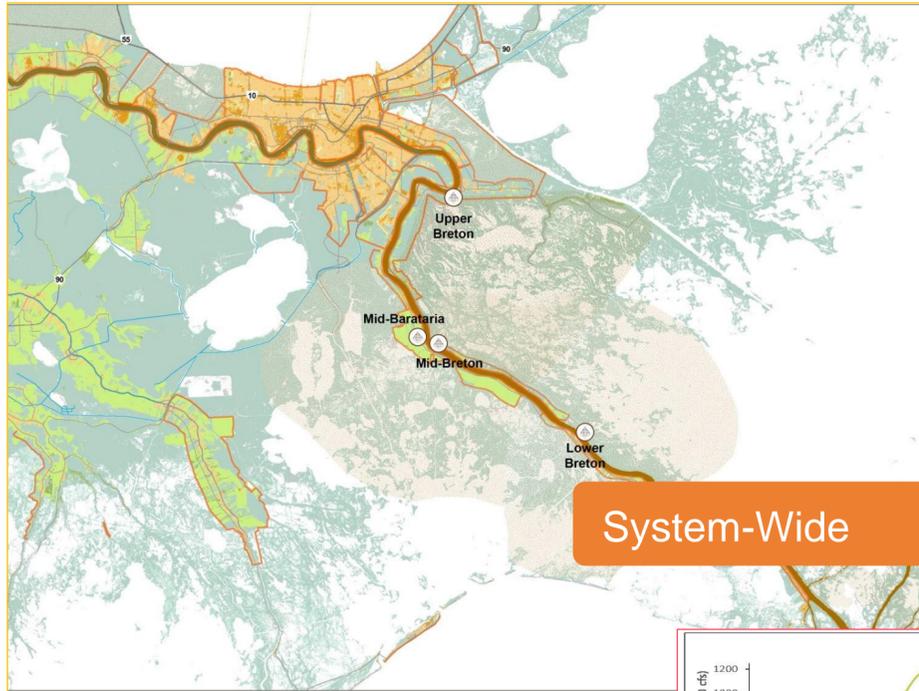
*Science should heavily inform a framework for operations that ensure the goals and objectives of the project are being met.*

*Negotiations should not occur over how to operate the diversion, instead on how to manage and deal with any predicted and unforeseen impacts.*

# BUILDING AND SUSTAINING LAND



# OPERATIONS PLANS

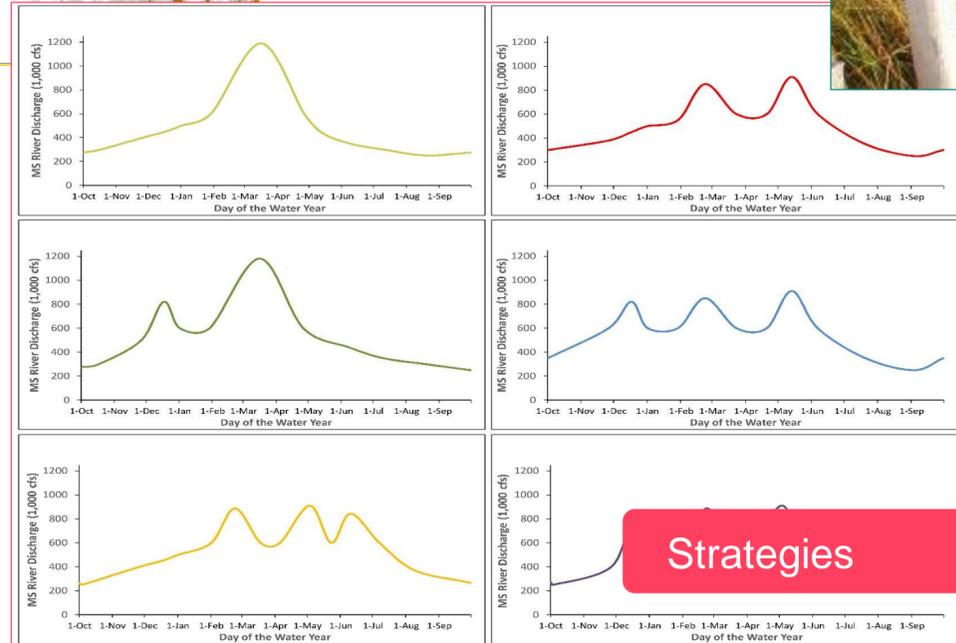


**Learning as Primary Management Function**

The plan should outline a robust monitoring plan, including baseline data, to support an adaptive management process with defined feedback loops and timelines, including a system-wide assessment at least every 5 years.

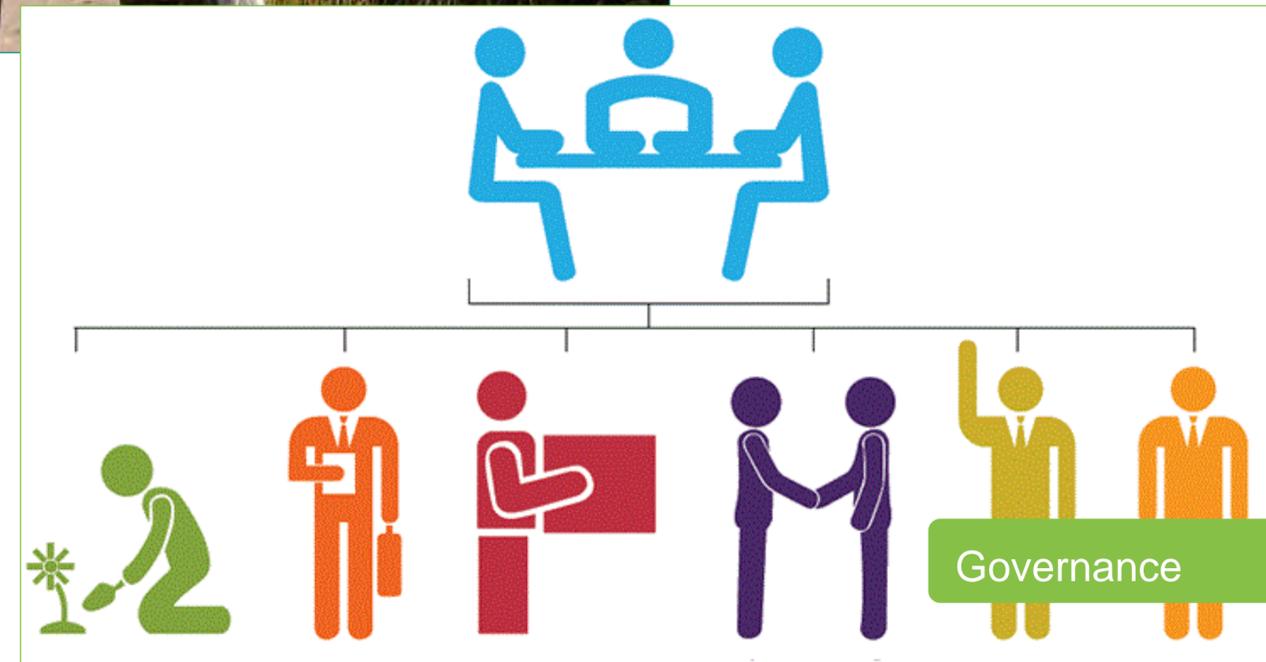
## Indicators and Outcomes

Operation plans may initially be designed for each individual diversion, but should quickly move towards basin- and system-wide operation plans that include individual project and collective goals and objectives as well as basin-wide outcomes and indicators of success. Operation plans should take into account all diversions and flood control structures.



## Expectation Management

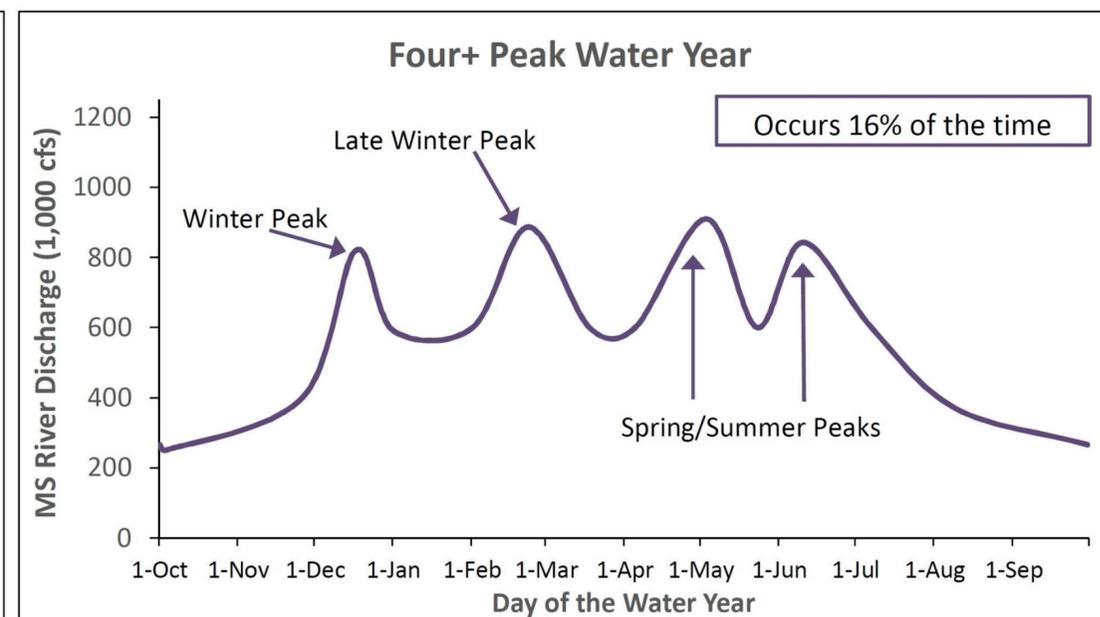
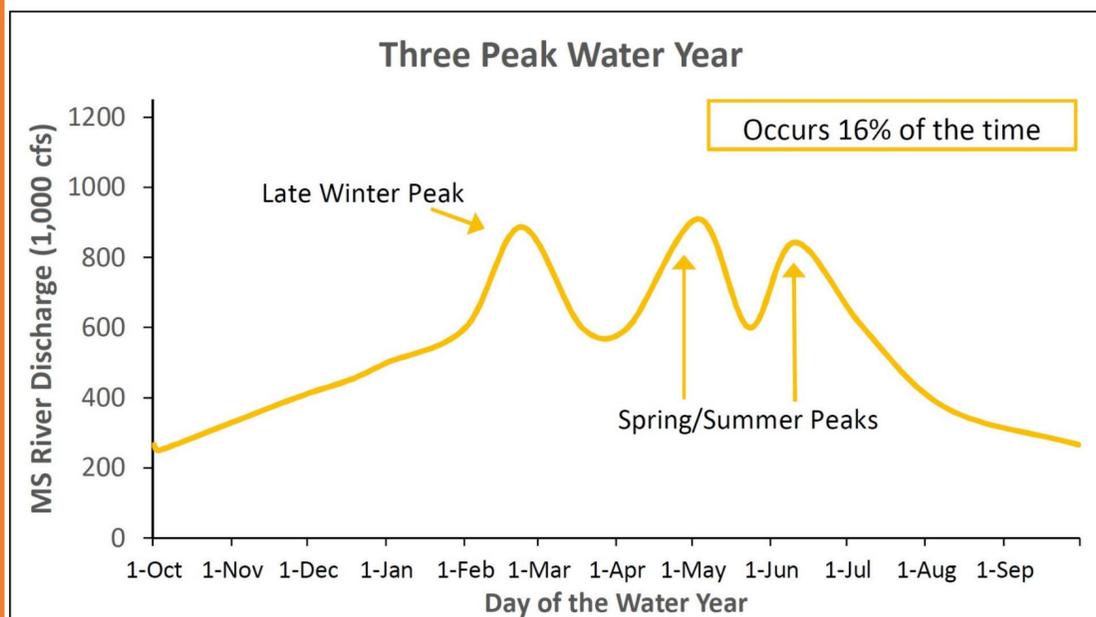
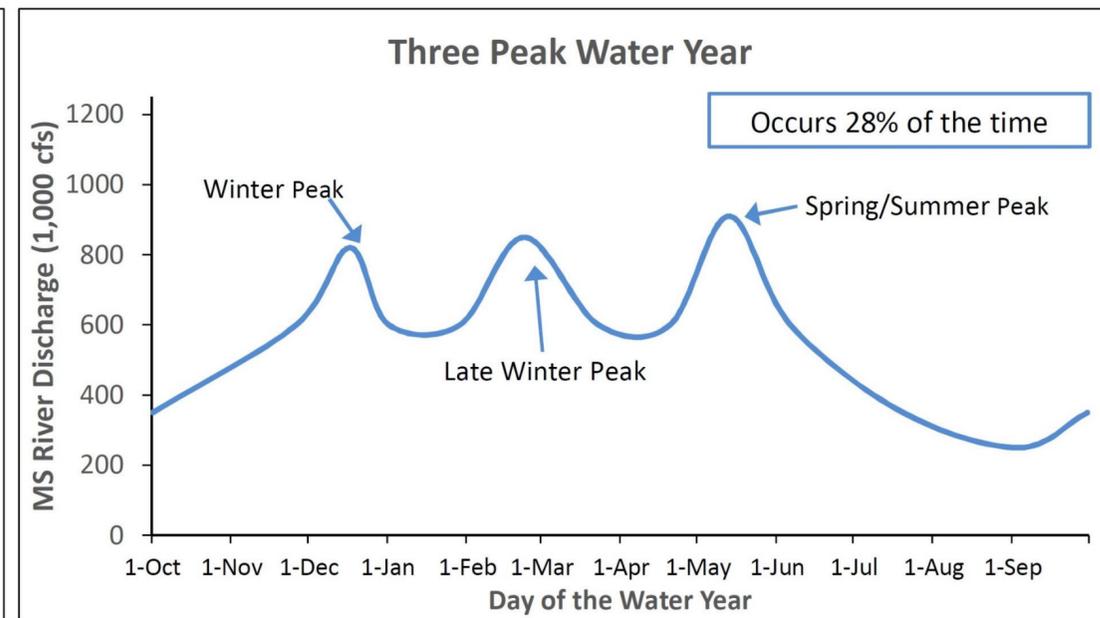
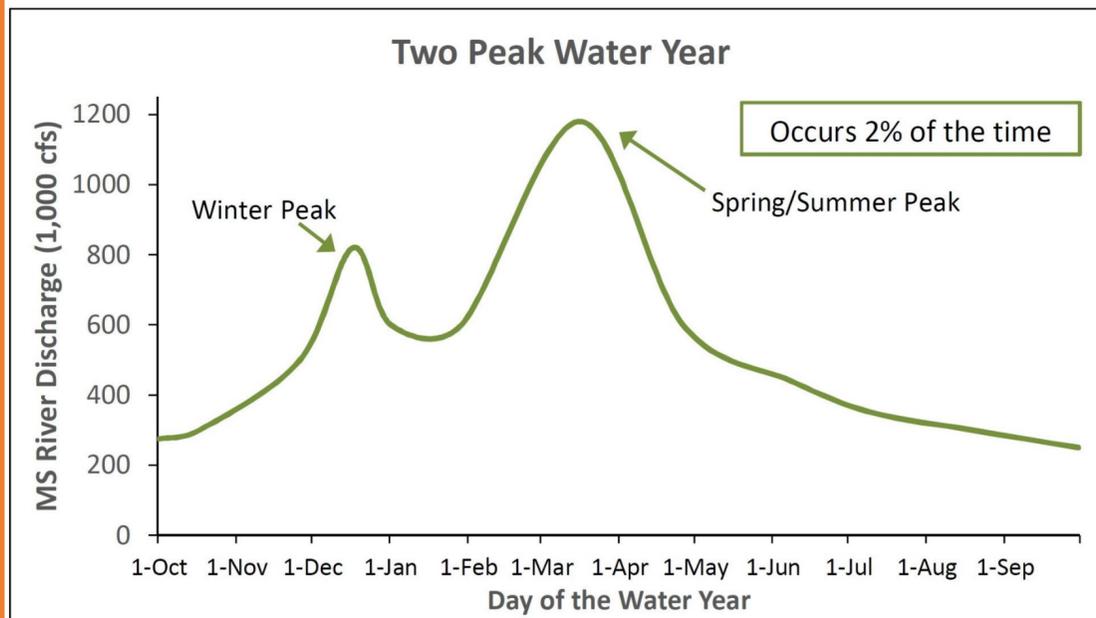
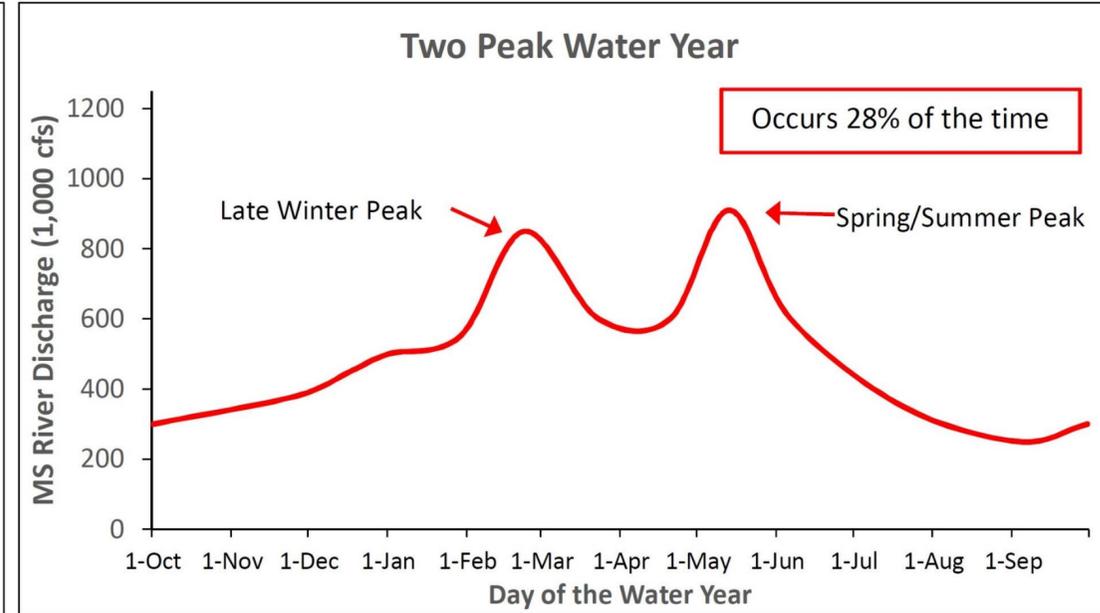
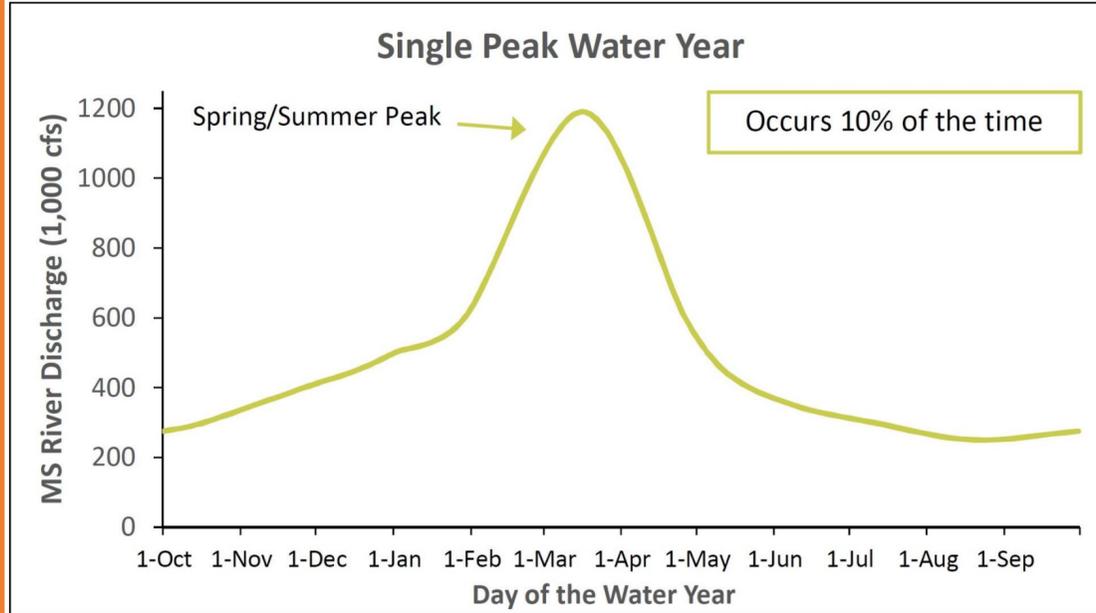
Plans include overall strategies based on typical hydrographs supplemented annually based on predicted river and basin conditions, outcome of previous year's operations and other conditions.



## Decision-Making Structure

The plan should outline a clear decision-making process and structure with roles and responsibilities for agencies, local governments, researchers and stakeholders.

# HYDROGRAPH TYPOLOGIES



## Strategy Development

Hydrograph typologies can be used to define different operation strategies for a single or multiple diversions for any given typical flow of the river. These strategies can be incorporated into the modeling efforts.

## Balance Outcomes

Hydrograph typologies can better balance the primary goal to build/sustain land with other ecosystem needs by focusing on the most efficient peaks and operation times in any given year.

## Expectation Management

Hydrograph typologies are a communication tool that provide stakeholders and decision-makers with a clearer picture of operations in any given year.

# PULSED OPERATIONS

Based on the Water Year



Mimic the natural flood cycles of the Mississippi River which occurs from late winter to early summer, but can extend from early winter to late summer. As much as possible, management should allow the ecosystem, vegetation and species to self-organize based on these more historically-based and natural seasonal conditions.



## What's a Water Year?

A Water Year is defined as October 1 for any given year to September 30 of the following year and is designed to incorporate snow fall and snow melt into predictions of water storage and movement, including river flows and flood events.



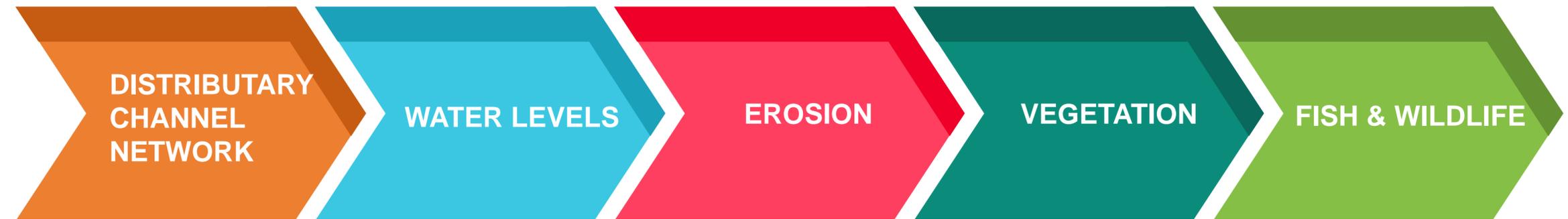
# INITIAL OPERATIONS

Year 0 to Year 10



## Initial Operation Plans

Operation strategies will change over time as the basin matures and the ecosystem adjusts to the new normal condition. Initial operation plans should include more monitoring and flexibility to modify operations as the conditions in the basin will be changing rapidly. Updates to the plan may occur more frequently based on an integrated and near real-time operations-monitoring feedback loop.



An estimated 5-10 years is needed to develop a distributary channel network that can move 75,000 cfs through the basin without causing backwater flooding. Operations should ramp up to 75,000 cfs over time to facilitate the development of the network.



The diversion channel will be flowing into already fragmented, degraded wetlands. In some of these areas, water levels are already high at certain times. Research is needed on how long it will take water levels to even out and ensure the diversion is not inducing additional flood risk on adjacent communities.



The outfall of the diversion consists of weak, highly erodible marshes. The jet plume that enters the basin will cause some scour in the channel and immediate outfall area. Efforts should be made to anticipate this erosion and limit it to areas of the developing channel network.



Wetland loss could also occur from preexisting vegetation loss due to flood stress or the initial shock of changing conditions, especially during the growing season. Initial operations should focus on operating during the dormant season to reduce loss and allow vegetation to adapt to new conditions.



Similar to vegetation, fish and wildlife species can suffer from an initial shock of changing conditions. Initial operations should occur gradually to ensure fish and wildlife species, as well as the habitats they depend on, can self-organize around the new normal conditions.

# WINTER OPERATIONS

November through February

## SEDIMENT LOADS

First peak of the Water Year carries the greatest concentration of sand, silt and clay. Highest suspended sediment loads occur from November to February.

## FISH & WILDLIFE

Reduce or eliminate impacts to most commercial and recreational fish and wildlife species, especially during initial operations. Closing the diversion in March can facilitate the larval recruitment of blue crab and shrimp into Barataria Basin.

## WATER LEVELS

The Gulf of Mexico stage is lowest in the winter, which helps to move water out of the basin and reduce the risk of elevated water levels for extended periods of time.



## COLD FRONTS

Silts and clays initially deposited on bay and canal bottoms can be resuspended and deposited on the marsh surface by cold front passages prior to consolidation.

## NUTRIENT UPTAKE

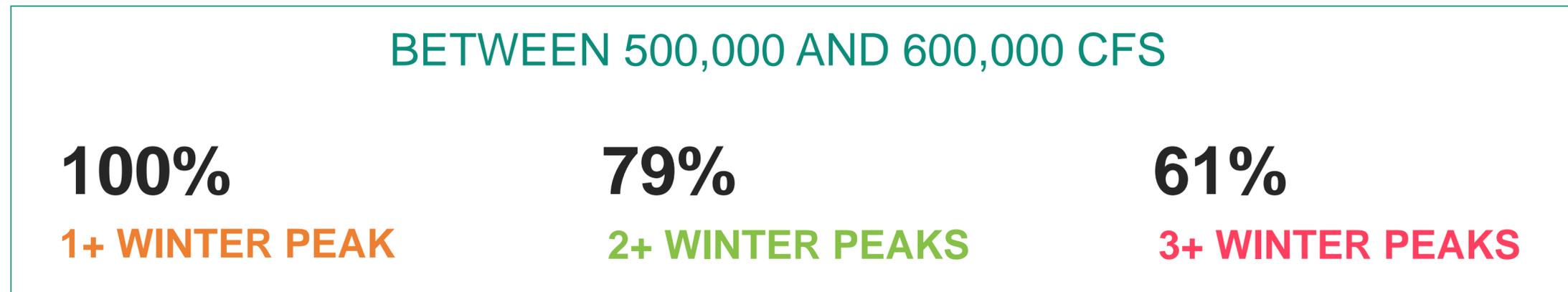
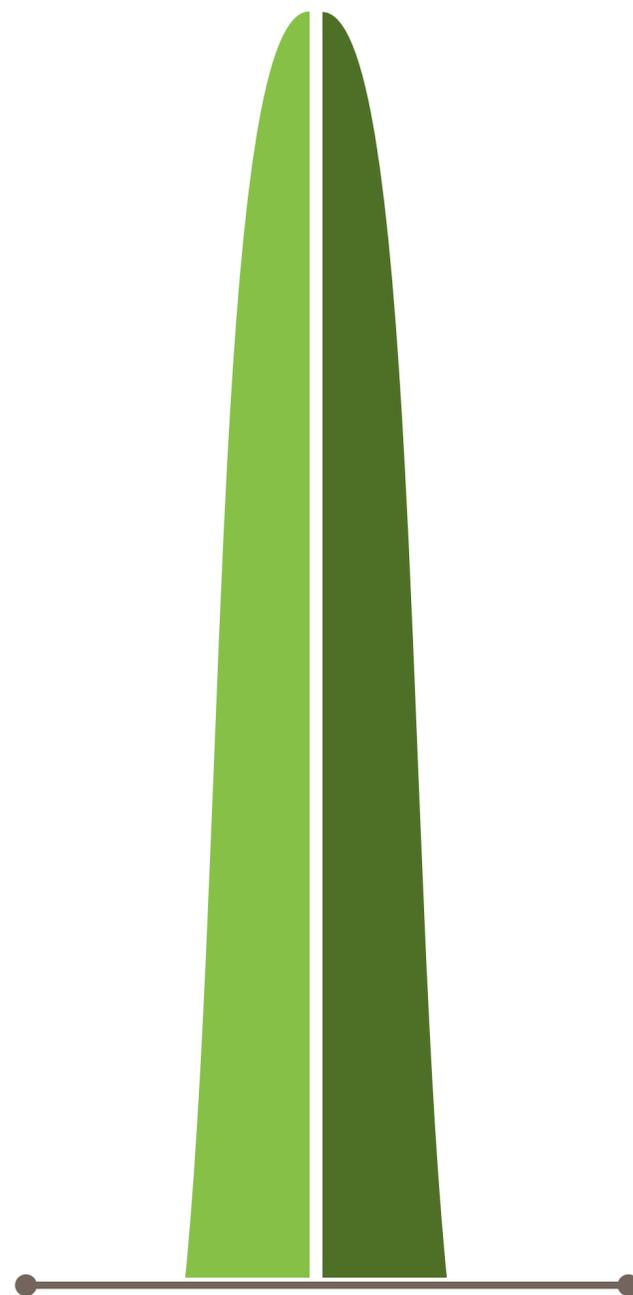
Cold fronts can also push nutrient-laden water onto the marsh surface and increase the denitrification potential of the basin during these months.

## VEGETATION

Operation during the non-growing season will reduce vegetation stress and loss and allow prolonged and continuous flooding while plants are dormant.

# HOW COMMON ARE WINTER PEAKS?

From 56 Years of Mississippi River Flows



## LENGTH OF PEAKS

Between 500,000 cfs and 600,000 cfs, peaks are typically short lived (less than one week)

# SPRING & SUMMER OPERATIONS

Taking Full Advantages of the Highest Peaks during the Water Year

Operations during spring and summer are more complex and require a more intricate and balance operation strategy:



Provide adequate dry period for vegetation (species specific), especially at the start of growing season.



Optimize denitrification – rates are highest during the warmer months and concentrations in the river are at a peak.



Minimize negative net effects on the community of indicator species. Include predictions of effect, research and monitoring to quantify effect, mitigation options and communicate any potential anticipated effects (or actual effects) to the public.



Alligators, once established, nest from mid-May to September and can be impacted by prolonged elevated water levels.



Blue crab spawn in May and from August to September



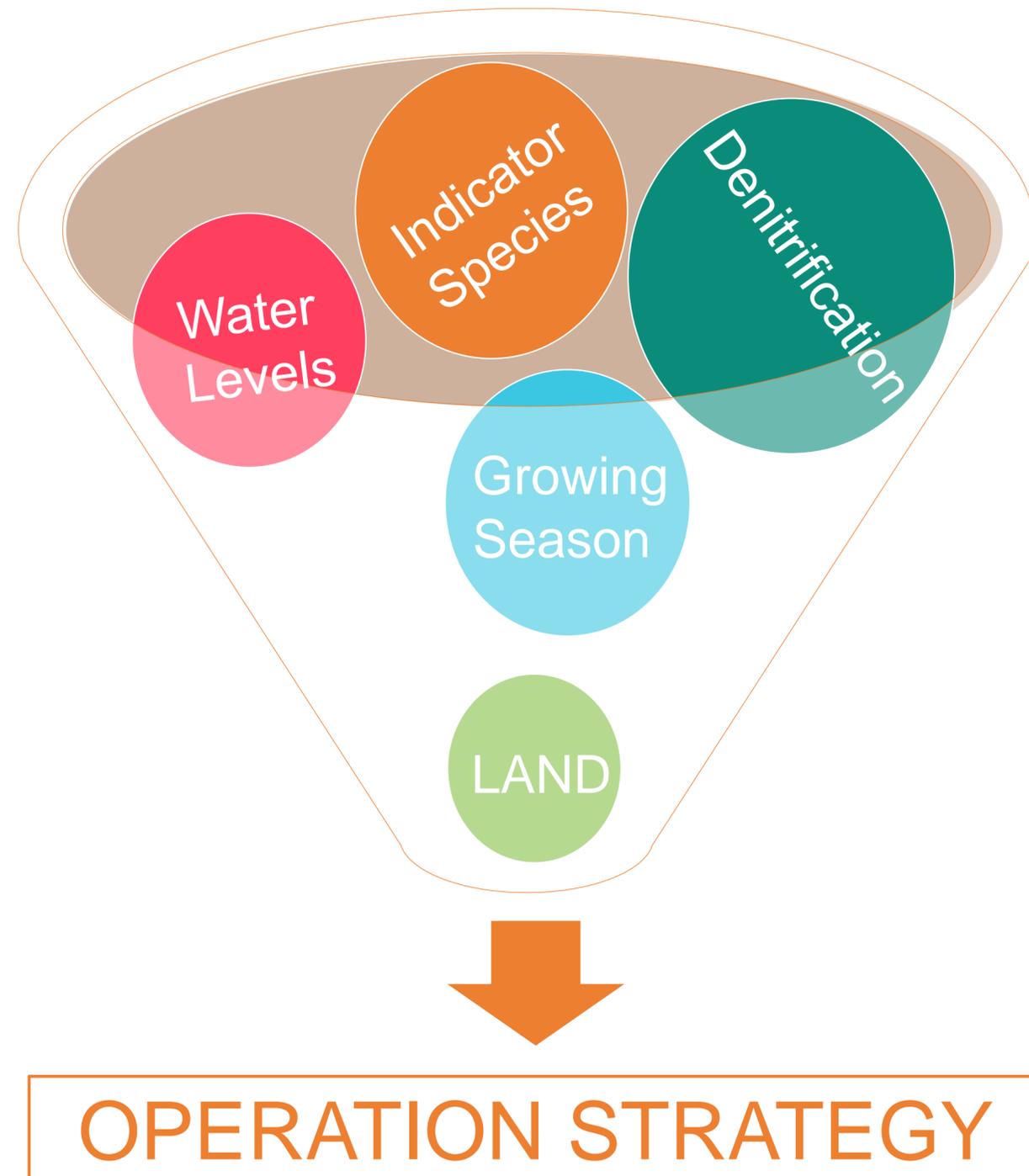
Brown shrimp juvenile recruit into the basin in April and May



Oyster spawning and establishment occurs in spring/summer

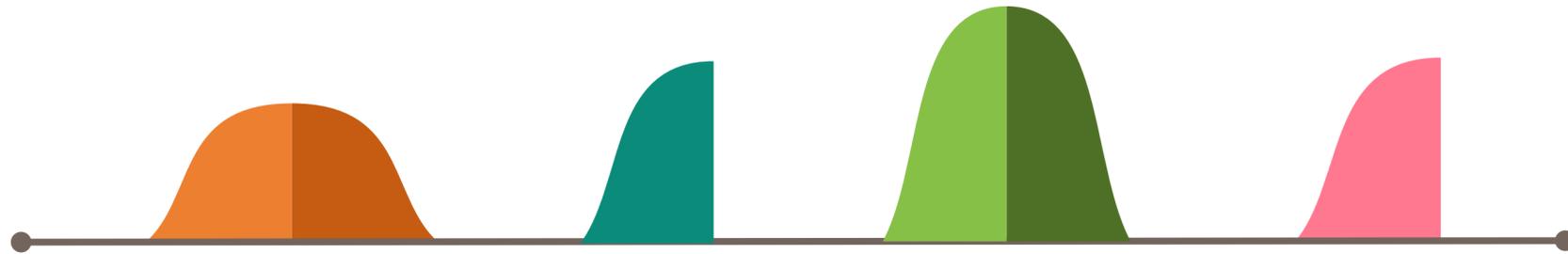


Birthing season for bottlenose dolphins



# TIMING OF OPERATIONS

What Scientists Refer to as the River's Hysteresis



## WHAT DOES HYSTERESIS MEAN?

For the Mississippi River, hysteresis means that the flow and sediment load in the river is not only dependent on what is happening at the present time, but also what has happened in the past. For instance, the river can have the exact same flow rate (say 550,000 cfs) but carry vastly different amounts of sediment depending if the river is rising or falling.

Operating on the rising limb would result in:

**56%** of the water diverted      **72%** of the sediment diverted

compared to operating on both the rising and falling limbs of the flood peak.

Another potential benefit of closing on the falling limb would be to **increase sediment transport capacity** in the river, thereby reducing the potential for shoaling.

## Habitat Types

Freshwater habitat may establish in the immediate outfall area over time, however the WG recommends maintaining as much intermediate and brackish marsh as possible to prevent loss of freshwater from salinity spikes and more resilience to future sea level rise.



## Sediment Retention

A sediment retention area and goal should be established for each diversion. For Mid-Barataria Sediment Diversion, the WG recommends a retention area that extends to the barrier islands and a retention rate of at least 75% of sediment. Management actions, such as sediment retention and enhancement devices (SREDs), should be considered if we are not meeting the retention goal.

# IN BARATARIA BASIN

## Water Quality

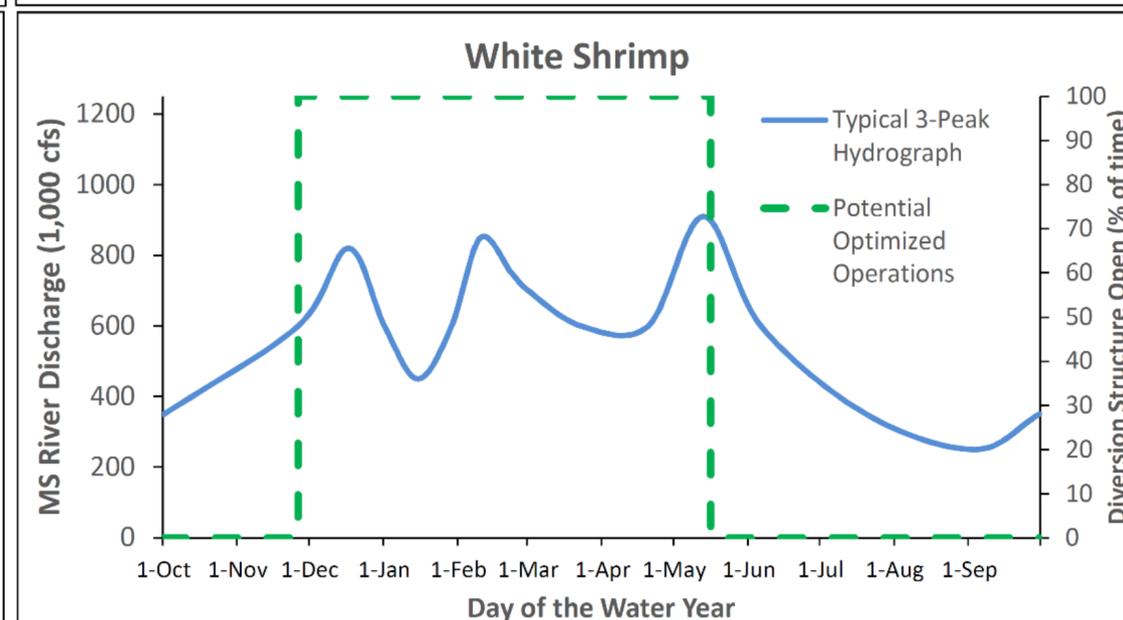
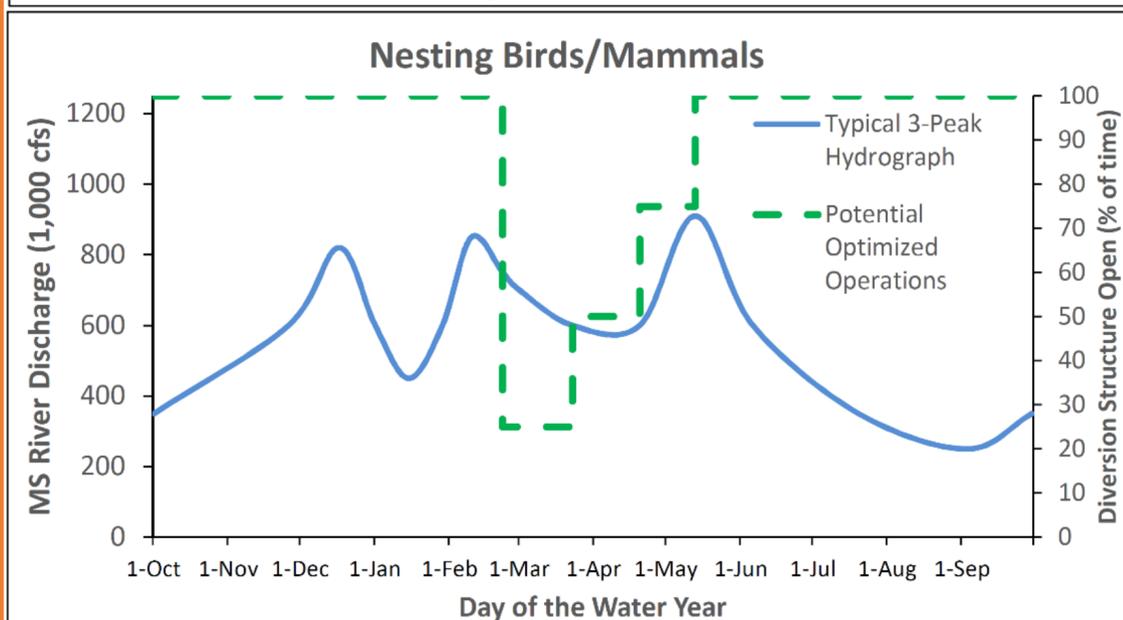
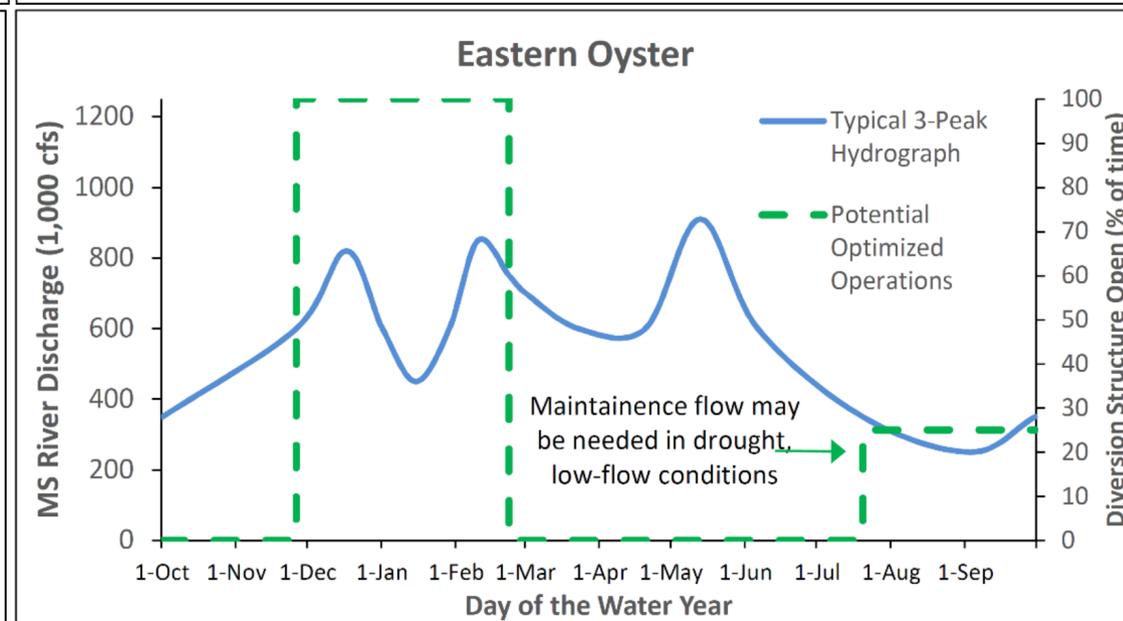
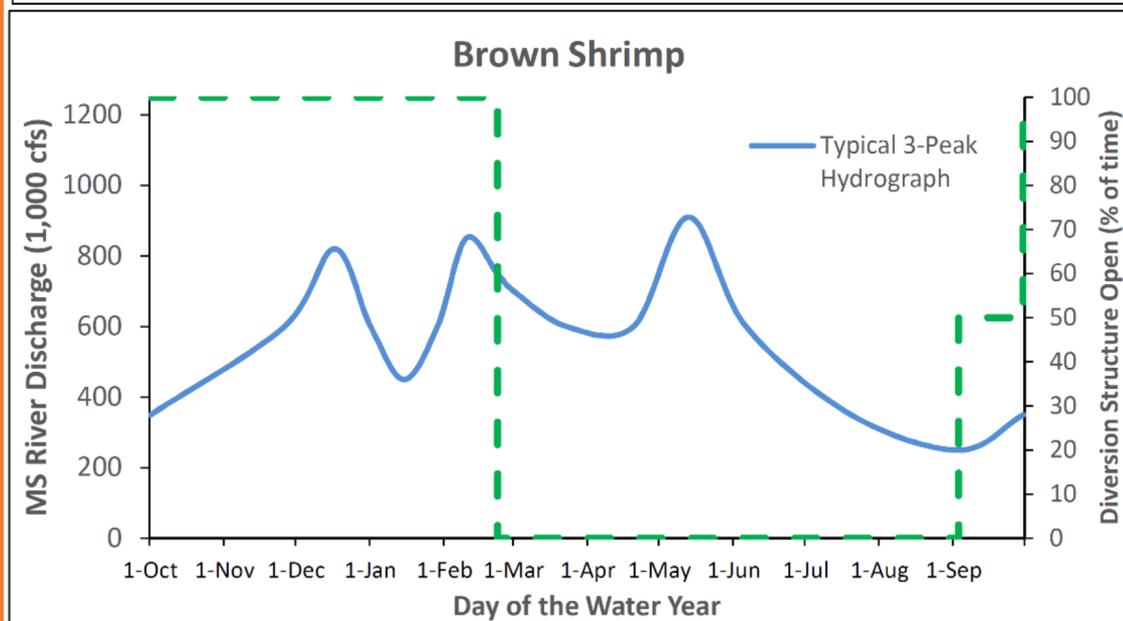
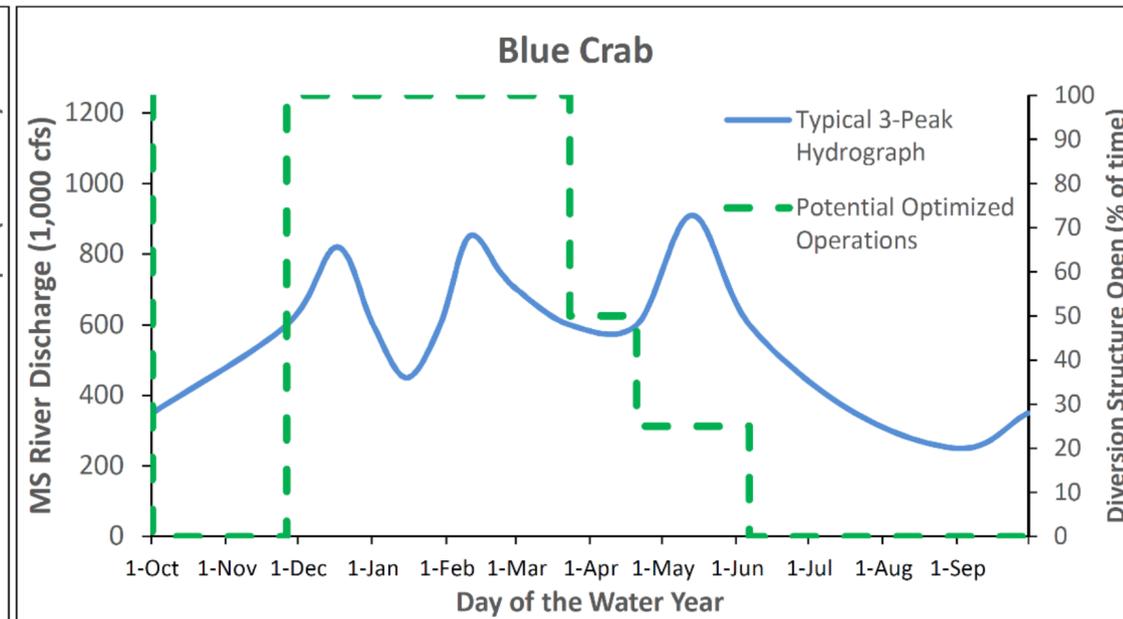
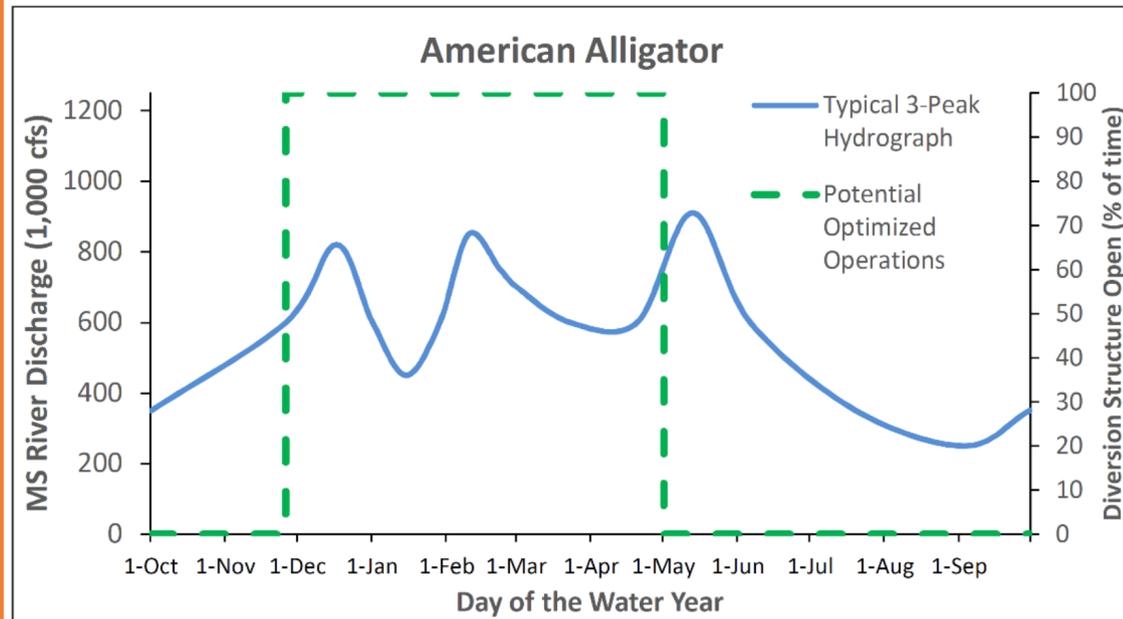
Salinity, temperature, nutrients and suspended sediment are all key variables to a healthy ecosystem.

How quickly water is moving through the basin, and how much stagnant water is present, can greatly affect these variables.

Understand and monitoring residence times is a key input to operation strategies.



# FISH AND WILDLIFE



## Productivity

Overall productivity of the entire trophic system increases with the input of nutrients, however there are changes in diversity and composition of species.

Operations should focus on community structure and productivity rather than individual species.

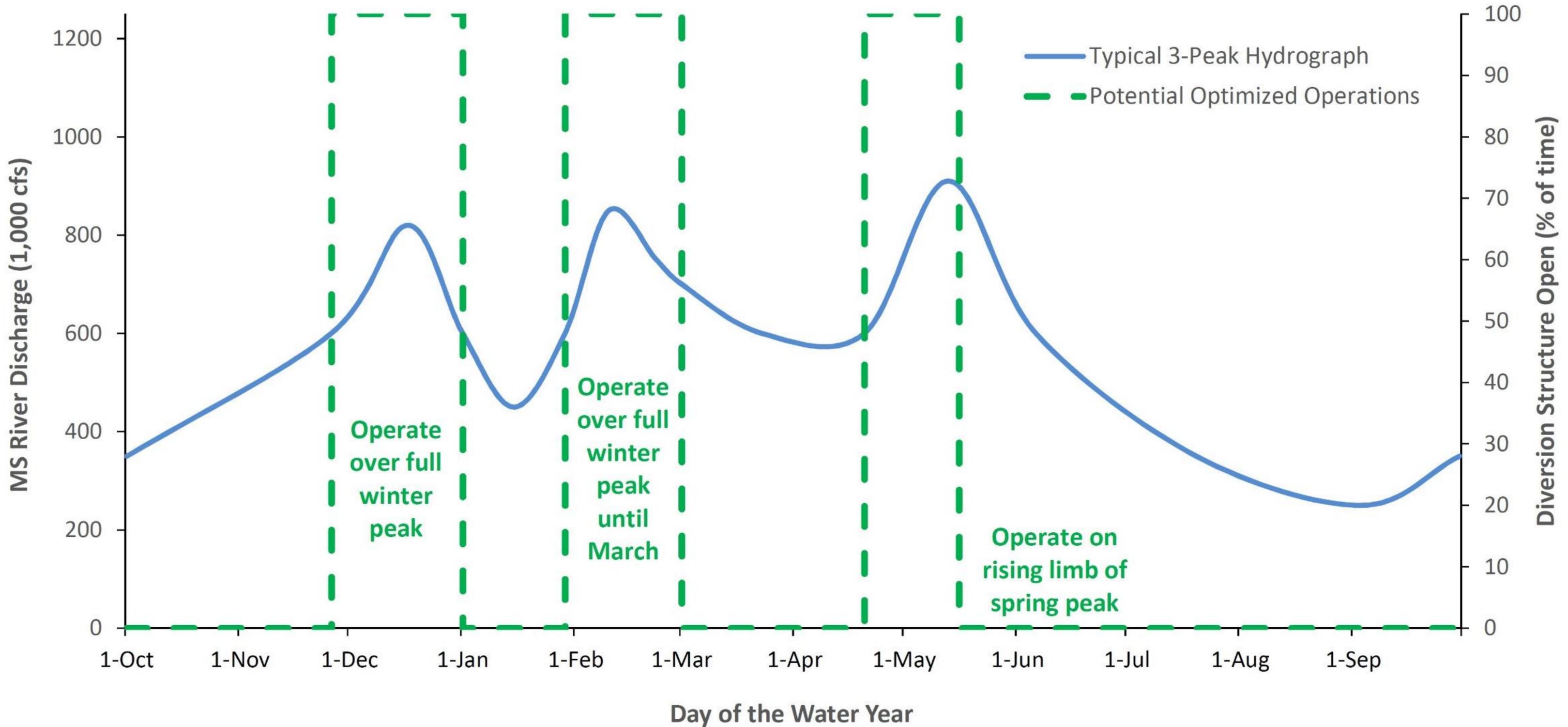
## Expectation Management

Understanding the positive and negative affects of a sediment diversion on indicator species is key for transparency and expectation management. Indicator species should include those of commercial and recreational value, as well as species of intrinsic value to the food web or ecosystem.

Operation Plans can start to see **commonalities** and **disparities** in species needs with the overall primary goal of land building/sustaining. Although Operation Plans should not be developed to meet any species specific needs, understanding the discrepancies of these operations will provide important information for the modeling, research and monitoring of potential adverse impacts and can inform discussions with stakeholders who may be affected by these outcomes.

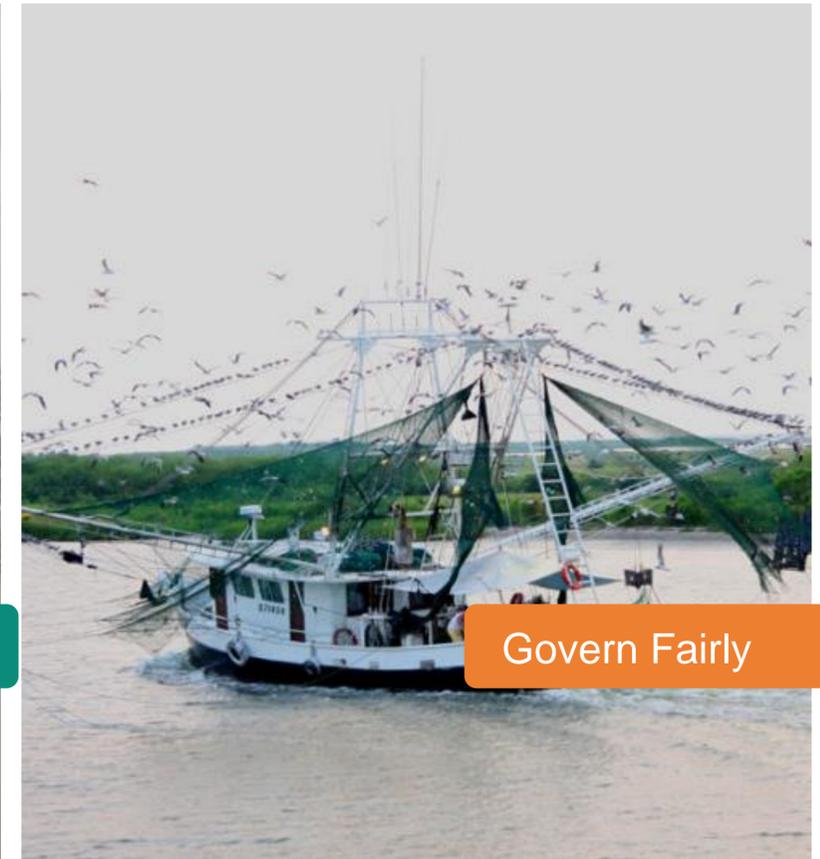


# DIVERSION STRATEGY - EXAMPLE



# SOCIO-ECONOMICS

What does all of this mean to those who live, work and play on the coast?



## Years of Experience

So many of south Louisiana residents have decades of daily knowledge of the coast. They can recant stories of land loss, understand water movement, and can describe the life histories and habitat use of fish and wildlife species. Incorporating TEK into our modeling and monitoring efforts to develop and inform operation plans is critical.

## Accelerate Studies

Evaluate socio-economic affects on clearly defined spatial and temporal scales, including both short term and long term effects (both positive and negative), and develops tools for transitions in coordination with stakeholders.

## Dialogue with Affected Parties

Identification of affected parties, transparency of potential affects, two-way sharing of information and a genuine attempt to mitigate socioeconomic impacts without compromising the effectiveness of the diversion are crucial.

## Set Examples Today

Use existing diversion structures (Caernarvon and Davis Pond) to demonstrate a new behavior in diversion management, building transparency, trust and inclusiveness into the decision-making structure.

# RECOMMENDATION REPORT

What Else is Included:



FISH & WILDLIFE SPECIES



SOCIAL SCIENCE & ECONOMICS



HYDROLOGY & GEOLOGY



GOVERNANCE & LEGAL



MAINTANENCE & OUTFALL  
MANAGEMENT



ADAPTIVE MANAGEMENT,  
MONITORING & RESEARCH

Photo source: NWF, Tim Carruthers, Loomis

QUESTIONS?



THANK YOU!